CITY OF BRIDGEPORT, CONNECTICUT

STATE SINGLE AUDIT REPORT

JUNE 30, 2023



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CITY OF BRIDGEPORT, CONNECTICUT TABLE OF CONTENTS JUNE 30, 2023

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROGRAM, REPORT ON INTERNAL CONTROL OVER COMPLIANCE, AND REPORT ON SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE REQUIRED BY THE STATE SINGLE AUDIT ACT	1
SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE	4
NOTES TO SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE	7
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	8
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	10



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROGRAM, REPORT ON INTERNAL CONTROL OVER COMPLIANCE, AND REPORT ON THE SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE REQUIRED BY THE STATE SINGLE AUDIT ACT

City Council City of Bridgeport, Connecticut

Report on Compliance for Each Major State Program

Opinion on Each Major State Program

We have audited the City of Bridgeport, Connecticut's compliance with the types of compliance requirements identified as subject to audit in the Office of Policy and Management's *Compliance Supplement* that could have a direct and material effect on each of the City of Bridgeport, Connecticut's major state programs for the year ended June 30, 2023. The City of Bridgeport, Connecticut's major state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City of Bridgeport, Connecticut, complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended June 30, 2023.

Basis for Opinion on Each Major State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the State Single Audit Act (C.G.S Sections 4-230 to 4-236). Our responsibilities under those standards and the State Single Audit Act are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City of Bridgeport, Connecticut, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major state program. Our audit does not provide a legal determination of the City of Bridgeport, Connecticut's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City of Bridgeport, Connecticut's state programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City of Bridgeport, Connecticut's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the State Single Audit will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City of Bridgeport, Connecticut 's compliance with the requirements of each major state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the State Single Audit Act, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City of Bridgeport, Connecticut's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the City of Bridgeport, Connecticut's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the State Single Audit Act, but not for the purpose of expressing an opinion on the effectiveness of the City of Bridgeport, Connecticut's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such

that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that weaknesses or significant weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the State Single Audit Act. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of State Financial Assistance Required by the State Single Audit Act

We have audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Bridgeport, Connecticut, and the related notes to the financial statements, which collectively comprise the City of Bridgeport, Connecticut's basic financial statements as of and for the year ended June 30, 2023, and have issued our report thereon dated December 27, 2023, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of state financial assistance is presented for purposes of additional analysis as required by the State Single Audit Act and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of state financial assistance is fairly stated in all material respects in relation to the basic financial statements as a whole.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

West Hartford, Connecticut December 27, 2023

CITY OF BRIDGEPORT, CONNECTICUT SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2023

State Grantor/Pass-Through Grantor/ Program Title			Total State Expenditures	
Department of Education				
Commissioner's Network	11000-SDE64370-12547	\$-	\$ 583,000	
Talent Development	11000-SDE64370-12552	-	41,997	
Non Sheff Transportation	11000-SDE64370-12632	-	582,400	
Family Resource Centers	11000-SDE64370-16110	-	305,175	
Child Nutrition State Match	11000-SDE64370-16211	-	109,696	
Health Foods Initiative	11000-SDE64370-16212	-	199,401	
Vocational Agriculture	11000-SDE64370-17017	-	1,999,619	
Adult Education	11000-SDE64370-17030	-	2,660,088	
Health & Welfare-Private School Pupil	11000-SDE64370-17034	-	191,633	
Alliance District	11000-SDE64370-17041-82164	-	24,764,531	
Bilingual Education	11000-SDE64370-17042	-	495,097	
Priority School Districts	11000-SDE64370-17043-82052	-	4,805,833	
School Breakfast Program	11000-SDE64370-17046	-	95,833	
Open Choice Program	11000-SDE64370-17053	-	67,229	
Magnet Schools	11000-SDE64370-17057	-	6,463,512	
After School Programs	11000-SDE64370-17084	-	485,634	
Extended School Hours	11000-SDE64370-17108	-	340,278	
Total Department of Education		-	44,190,956	
Department of Social Services				
Medicaid	11000-DSS60000-16020	-	200,569	
Total Department of Social Services		-	200,569	
Connecticut State Library				
Connecticard Payments	11000-CSL66051-17010	-	932	
Distressed Public Library Repairs	12052-CSL66051-43300	-	486,125	
Public Library Repairs	12052-CSL66051-43648	-	513,875	
Bridgeport Public Library Newfield Branch	13019-CSL66051-41245	-	1,000,000	
Total Connecticut State Library		-	2,000,932	
Department of Children and Families				
Community-Based Preventative Programs	11000-DCF91141-16092	-	7,299	
Youth Service Bureaus	11000-DCF91141-17052	-	116,411	
Youth Service Bureau Enhancement	11000-DCF91141-17107	-	17,074	
Total Department of Children and Families		-	140,784	
Department of Energy and				
Environmental Protection				
Clean Water Revenue Bonds - Loan	21015-DEP43720-42318	-	612,614	
Clean Water Revenue Bonds - Grant	21014-DEP43720-40001	-	612,614	
Urban Act - DEP	12052-DEP43740-43473	-	1,843,999	
Total Department of Energy and				
Environmental Protection		-	3,069,227	

See accompanying Notes to Schedule of Expenditures of State Financial Assistance.

CITY OF BRIDGEPORT, CONNECTICUT SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE (CONTINUED) YEAR ENDED JUNE 30, 2023

State Grantor/Pass-Through Grantor/ Program Title	o		Total State Expenditures	
Department of Transportation				
Town Aid Road-STO	13033-DOT57131-43459	\$-	\$ 698,716	
Town Aid Road Grants-Municipal	12052-DOT57131-43455	-	698,716	
Rail Operations	12001-DOT57951-12168		6,572	
Total Department of Transportation		-	1,404,004	
Department of Public Health				
Local & District Departments Of Health	11000-DPH48558-17009	-	197,095	
X-Ray Screen & Tuberculosis Care	12004-DPH48666-16112	-	22,858	
Venereal Disease Control	12004-DPH48665-17013	-	10,390	
Total Department of Public Health		-	230,343	
Department of Emergency Services and Public Protection				
Drug Asset Forfeiture Revenue Account DPS	12060-DPS32155-35142	-	21,253	
Enhanced 911 Telecomm Fund	12060-DPS32741-35190	-	49,783	
Total Department of Emergency Services				
and Public Protection			71,036	
Economic and Community Development				
Urban Act Grant-OPM	13019-ECD46250-41240	-	431,701	
Brownfield Remediation	12060-ECD46260-35533	-	755,333	
Special Act Grants	12052-ECD46210-43206	-	600,000	
Special Act Grants	12052-ECD46210-43466	-	500,000	
Total Economic and Community Development		-	2,287,034	
Judicial Branch				
Youth Violence Initiative	11000-JUD96114-12555	-	375,521	
Total Judicial Branch		-	375,521	
Mental Health and Addiction Services				
CT SPF for Prescription Drugs	12060-MHA53282-22800	-	17,050	
Total Mental Health and Addiction Services		-	17,050	
Office of Early Childhood				
Child Care Quality Enhancement	11000-OEC64845-16158	-	101,074	
Early Care and Education	11000-OEC64845-16274	7,625,404	11,318,981	
Early Child Care Stabilization	11000-OEC64806-12639	-	37,400	
Smart Start	11000-OEC64845-16279	-	300,000	
Total Office of Early Childhood		7,625,404	11,757,455	

See accompanying Notes to Schedule of Expenditures of State Financial Assistance.

CITY OF BRIDGEPORT, CONNECTICUT SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE (CONTINUED) YEAR ENDED JUNE 30, 2023

State Grantor/Pass-Through Grantor/ Program Title	State Grant Program Core-CT Number	Passed Through to Subrecipients	Total State Expenditures			
Office of Policy and Management						
Reimbursement Property Tax-Disability Exemption	11000-OPM20600-17011	\$-	\$ 14,786			
Distressed Municipalities	11000-OPM20600-17016	-	92,881			
Property Tax Relief For Veterans	11000-OPM20600-17024	-	17,728			
Local Capital Improvement	12050-OPM20600-40254	-	4,063,971			
Municipal Purposes and Projects	12052-OPM20600-43587	-	1,031,564			
Distressed Municipalities	12052-OPM20600-43750	-	328,492			
Tiered Payment in Lieu of Taxes (PILOT)	11000-OPM20600-17111	-	17,428,209			
Municipal Revenue Sharing	12060-OPM20600-35458	-	3,219,446			
MRSA- Tiered Payment in Lieu of Taxes	12060-OPM20600-35691	-	4,709,495			
Total Office of Policy and Management		-	30,906,572			
Total State Financial Assistance Before Exempt Programs		7,625,404	96,651,483			
	Exempt Programs					
Department of Education						
Education Cost Sharing	11000-SDE64370-17041-82010	-	164,200,878			
Excess Cost - Student Based	11000-SDE64370-17047	-	5,233,889			
Total Department of Education			169,434,767			
Department of Administrative Services						
School Construction Progress	13010-DAS27635-43744	-	18,059,366			
Office of Policy and Management						
Municipal Revenue Sharing	11000-OPM20600-17102	-	3,236,058			
Municipal Transition	11000-OPM20600-17103	-	7,069,461			
Municipal Stabilization Grant	11000-OPM20600-17104	-	2,823,501			
Grants To Towns	12009-OPM20600-17005	-	5,606,925			
Total Office of Policy and Management			18,735,945			
Total Exempt Programs			206,230,078			
Total State Financial Assistance		\$ 7,625,404	\$ 302,881,561			

See accompanying Notes to Schedule of Expenditures of State Financial Assistance.

CITY OF BRIDGEPORT, CONNECTICUT NOTES TO SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2023

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Presentation

The accompanying schedule of expenditures of state financial assistance (the Schedule) includes the state grant activity of the City of Bridgeport, Connecticut, under programs of the State of Connecticut for the year ended June 30, 2023. Various departments and agencies of the State of Connecticut have provided financial assistance through grants and other authorizations in accordance with the General Statutes of the State of Connecticut. Because the Schedule presents only a selected portion of the operations of the City of Bridgeport, Connecticut, it is not intended to, and does not, present the financial position, changes in fund balance, changes in net position or cash flows of the City of Bridgeport, Connecticut.

Basis of Accounting

The accounting policies of the City of Bridgeport, Connecticut, conform to accounting principles generally accepted in the United States of America as applicable to governmental organizations. The information in the Schedule is presented based upon regulations established by the State of Connecticut, Office of Policy and Management.

Expenditures reported on the Schedule are presented on the modified accrual basis of accounting. In accordance with Section 4-236-22 of the Regulations to the State Single Audit Act, certain grants are not dependent on expenditure activity and, accordingly, are considered to be expended in the fiscal year of receipt. These grant program receipts are reflected in the expenditures column of the Schedule.

NOTE 2 LOAN PROGRAMS

In accordance with Section 4-236-23(a)(4)(F) of the Regulations to the State Single Audit Act, the notes to the schedule of expenditures of state financial assistance shall include loans and loan activities. The following is a summary of the various loan program activity for the year ended June 30, 2023:

Department of Energy and Environmental Protection

Clean Water Funds:

Beginning Balance	\$	22,831,163
Issued		-
Retired		2,391,756
Ending Balance	<u>\$</u>	20,439,407



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

City Council City of Bridgeport, Connecticut

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Bridgeport, Connecticut, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City of Bridgeport, Connecticut's basic financial statements, and have issued our report thereon dated December 27, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Bridgeport, Connecticut's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Bridgeport, Connecticut's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Bridgeport, Connecticut's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Bridgeport, Connecticut's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Bridgeport, Connecticut's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Bridgeport, Connecticut's internal compliance. Accordingly, this communication is not suitable for any other purpose.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

West Hartford, Connecticut December 27, 2023

CITY OF BRIDGEPORT, CONNECTICUT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2023

Section I – Summary of Auditors' Results

Financial Statements

1.	Type of auditors' report issued:	Unmodified
2.	Internal control over financial reporting:	
	Material weakness(es) identified?	yes <u>x</u> no
	Significant deficiency(ies) identified?	yes <u>x</u> none reported
3.	Noncompliance material to financial statements noted?	yes <u>x</u> no
State	Financial Assistance	
1.	Internal control over major programs:	
	Material weakness(es) identified?	yes <u>x</u> no
	Significant deficiency(ies) identified?	yes <u>x</u> none reported
2.	Type of auditors' report issued on compliance for major programs:	Unmodified
3.	Any audit findings disclosed that are required to be reported in accordance with Section 4-236-24 of the Regulations to the State Single Audit Act?	yes <u>x</u> no

The following schedule reflects the major programs included in the audit:

State Grantor and Program	State Core-CT Number	Expenditures
Department of Education: Alliance District	11000-SDE64370-17041-82164	\$ 24,764,531
Office of Early Childhood Early Care and Education	11000-OEC64845-16274	11,318,981
Office of Policy and Management: Tiered Payment in Lieu of Taxes (PILOT) MRSA- Tiered Payment in Lieu of Taxes Municipal Revenue Sharing	11000-OPM20600-17111 12060-OPM20600-35691 12060-OPM20600-35458	17,428,209 4,709,495 3,219,446
Dollar threshold used to distinguish between Type A and Type B programs:	\$ <u>1,933,030</u>	

CITY OF BRIDGEPORT, CONNECTICUT SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) YEAR ENDED JUNE 30, 2023

Section II – Financial Statement Findings

Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

Section III – Findings and Questioned Costs – State Financial Assistance

Our audit did not disclose any matters required to be reported in accordance with the State Single Audit Act.