

## CR-05 - Goals and Outcomes

### **Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)**

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The City of Bridgeport is an entitlement city receiving an annual allocation of CDBG, HOME, HOPWA and ESG program funds from the US Department of Housing and Urban Development (HUD). These funds help the City address the housing, community and economic development objectives outlined by HUD, which include: furthering fair housing, development and preservation of affordable housing, homelessness prevention, public facilities and infrastructure improvements, support for small businesses and vital services for low- to moderate-income (LMI) and special needs populations.

Due to the outbreak of the COVID-19 pandemic, many of the activities for the program year were not completed or significantly delayed. The City worked to prevent the spread of the virus and health and safety precautions were installed. However, despite of the pandemic the City has successfully implemented many activities to further its goals addressing the priority needs in Bridgeport. These accomplishments are highlighted below.

**Affordable Housing:** Due to COVID-19 there was no homeowner housing rehab or acquisition /construction of property for the housing program.. The City also worked to reduce homes with lead-based paint hazards by helping to assist 49 LMI households with the City of Bridgeport Health Department Lead Program.

**Public Facilities and Infrastructure Improvements:** Through these activities the City had an LMI citywide benefit (144,000 persons). Public facilities improvements included continued upgrades at the Cardinal Shehan Center and improvements to . Public infrastructure improvements included sidewalks and curb cuts, fire department equipment upgrades, the Beautify Bridgeport project, and the Green Village initiative.

**Public Services:** The City assisted a total of 28,748 LMI persons with vital public services in PY2020. Activities included senior services, youth services, employment training, services for abused and neglected children and subsistence payments through the City Department of Social Services Utility Shut-Off Protection program.

**Economic Development:** Project Main Street (PJMST) assisted 14 local microenterprises looking for help to either start, grow or scale their business. PJMST participants have access to an array of educational workshops, and work with staff to create sustainable goals. The businesses

take a 14-week workshop series teaching many required business skills. The City also helps with commercial leases and addressed other concerns in a slow economy. Through helping microenterprises, the project also had a citywide benefit.

Homeless Prevention: The City assisted 1,008 individuals with homeless activities in PY2020. These activities include homeless prevention (907 persons), homeless overnight shelter operations (98 persons) and rapid rehousing assistance (3 households comprising of 3 different persons).

Housing for Persons with HIV/AIDS: The City assisted 88 persons with HIV/AIDS and their families in PY2020. HOPWA activities include Tenant-Based Rental Assistance (TBRA), Permanent Housing and Transitional Housing placement.

**Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)**

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee’s program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
1A Expand Public Infrastructure	Non-Housing Community Development	CDBG: \$	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	50000	0	0.00%	10000	0	0.00%
1B Improve Public Infrastructure Capacity	Non-Housing Community Development	CDBG: \$	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	50000	0	0.00%	10000	0	0.00%

1C Improve Access to Public Facilities	Non-Housing Community Development	CDBG: \$	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	50000	0	0.00%	10000	0	0.00%
2A Increase Homeownership Opportunities	Affordable Housing	HOME: \$	Homeowner Housing Added	Household Housing Unit	10	0	0.00%	2	0	0.00%
2B Increase Affordable Rental Hsg Opportunities	Affordable Housing	HOME: \$	Rental units constructed	Household Housing Unit	25	0	0.00%	5	0	0.00%
2B Increase Affordable Rental Hsg Opportunities	Affordable Housing	HOME: \$	Rental units rehabilitated	Household Housing Unit	50	0	0.00%	10	0	0.00%
2C. Provide Code Enforcement in LMI Neighborhoods	Affordable Housing	CDBG: \$	Housing Code Enforcement/Foreclosed Property Care	Household Housing Unit	100	0	0.00%	20	0	0.00%
2D. Provide Removal of Slum/Blight in ResidentArea	Affordable Housing	CDBG: \$	Buildings Demolished	Buildings	10	0	0.00%	2	0	0.00%
2E. Provide for Owner Occupied Housing Rehab	Affordable Housing	CDBG: \$ / HOME: \$	Homeowner Housing Rehabilitated	Household Housing Unit	50	11	22.00%	10	11	110.00%

3A Provide Supportive Services for Special Needs	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	50000	0	0.00%	10000	0	0.00%
3B Provide Vital Services for LMI Households	Non-Housing Community Development	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	50000	0	0.00%	10000	0	0.00%
4A Provide Homeless Rapid Re-Housing Assistance	Homeless	ESG: \$	Tenant-based rental assistance / Rapid Rehousing	Households Assisted	250	0	0.00%	50	0	0.00%
4B Provide Assistance to Homeless Shelters	Homeless	ESG: \$	Homeless Person Overnight Shelter	Persons Assisted	125	0	0.00%	25	0	0.00%
4C. Provide for Street Outreach & Homeless Prevent	Homeless	ESG: \$	Homelessness Prevention	Persons Assisted	1250	0	0.00%	250	0	0.00%
5A. Provide Hsg Opportunities Persons w HIV/AIDS	Non-Homeless Special Needs	HOPWA: \$	Tenant-based rental assistance / Rapid Rehousing	Households Assisted	600	36	6.00%	120	36	30.00%

5A. Provide Hsg Opportunities Persons w HIV/AIDS	Non-Homeless Special Needs	HOPWA: \$	Housing for People with HIV/AIDS added	Household Housing Unit	180	0	0.00%	30	0	0.00%
5B. Provide Medical & Supportive Services HIV/AIDS	Non-Homeless Special Needs	HOPWA: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	26		0	26	
5B. Provide Medical & Supportive Services HIV/AIDS	Non-Homeless Special Needs	HOPWA: \$	Tenant-based rental assistance / Rapid Rehousing	Households Assisted	0	10		0	10	
5B. Provide Medical & Supportive Services HIV/AIDS	Non-Homeless Special Needs	HOPWA: \$	Jobs created/retained	Jobs	0	0		0	0	
5B. Provide Medical & Supportive Services HIV/AIDS	Non-Homeless Special Needs	HOPWA: \$	HIV/AIDS Housing Operations	Household Housing Unit	540	27	5.00%	90	27	30.00%

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

**Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.**

The use of HUD Entitlement funding remained focused on priorities set forth in the City's Consolidated Plan. Funds allocated to subrecipients, particularly CDBG, remained focused on youth, elderly, lead remediation, safe and healthy homes and community improvement activities. ESG funding went towards homeless activities and HOPWA funds went to assist individuals and their families living with HIV/AIDS.

Below is a breakdown of use of funds in the CDBG program year based on the priority needs of the City:

Increase Affordable Housing Opportunities: \$248,689 EN drawn in PY2020

- Housing rehab and acquisition for the purpose of rehab/affordable housing development

Increase Services for Low/Moderate Income Persons: \$536,951 EN drawn in PY2020 (includes prior year funds)

- Public services include senior services, youth services, employment training, services for abused and neglected children and subsistence payments

Economic development: 69,000 EN drawn in PY

- Microbusiness assistance in Project Main Street

Maintain or Improve Public Facilities: \$263,008 EN drawn in PY2020

- Improvements to McGivney Community Center Facility and improvements to Seaside Park. Public infrastructure improvements include sidewalks and curb cuts, fire department equipment upgrades, the Beautify Bridgeport project, and the Green Village initiative

Reduce Homes with Lead-based Paint Hazard: \$22,975 EN drawn in PY2020

- Reduce homes with lead-based paint hazards with the City of Bridgeport Health Department Lead Program

Administration for CDBG: \$524,719 EN drawn in PY2020

- Also includes funds drawn from prior years.

DRAFT

## CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

Table 2 – Table of assistance to racial and ethnic populations by source of funds

### Narrative

The table above does not include a category for people that identify as “other” or “multiple races”, people who “refused/or did not know” nor those assisted through area-wide benefit projects so the data in the above table does not necessarily match the number of people actually served by CDP programs. For those reporting income, information on individuals and families assisted are reported on at the completion of the project.

Bridgeport is the most populous city in the state of Connecticut and is a diverse community. According to the most recent 2015-2019 ACS 5-Year Estimates, the population was 145,639 and 40.4% was White, followed by 35.1% for Blacks and 3.4% for Asians. Persons who identified ethnically as Hispanic were 40.8% of the citywide population.

CDBG: Approximately 58% of CDBG funding went towards assisting Black or African Americans and 1% went towards Asians. About 51% of CDBG funding went towards assisting Hispanic persons.

HOME: About 65% of HOME funds went towards Black or African American households and 30% went towards assisting Hispanic households. There were a total of 21 completed, however 1 multi-racial wasn't counted in the table above.

ESG: There were a total of 1,008 persons served with homeless services through the ESG program. The table above only shows 935 as there wasn't a category for persons who were multiple races (12 persons) or clients who didn't know/refused to answer/data not collected. Of the data collected above, 35% were White, 64% were Black or African American and less than 1% were all other minority races. About 40% of ESG funding went towards assisting Hispanic persons.

HOPWA: There were a total of 88 persons living with HIV/AIDS that received a housing subsidy through the HOPWA program. The table above only shows 81 assisted as there wasn't a category for “other race” or “multiple races” in the IDIS reporting system. Of the data collected above, 45% were White, 43% were Black or African American and all other races were less than 1%. An estimated 28% of HOPWA funding went towards assisting Hispanic persons.



## CR-15 - Resources and Investments 91.520(a)

### Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	3,415,850	2,561,521
HOME	public - federal	1,207,857	61,478
HOPWA	public - federal	958,576	929,048
ESG	public - federal	284,467	186,958

**Table 3 - Resources Made Available**

### Narrative

In PY 2020, Bridgeport had sources of Federal funds from CDBG, HOME, HOPWA and ESG grant programs. The table above details the resources made available as well as funds expended during the program year. All entitlement funds were allocated to eligible activities.

CDBG funds in the amount of \$3,415,850 were made available in PY2020 and \$2,561,520.82 was expended. Funds were spent on housing rehab, public services, public facilities and infrastructure improvements, lead based paint hazards, economic development and admin of the program.

For HOME funds, \$ 1,207,857 was made available in PY2020 and \$61,478.36 was expended. There were no projects in the program year and expenditures were for admin costs.

HOPWA funds in the amount of \$958,576 were made available in PY2020 and \$929,048.10 was expended. Funding was provided for housing assistance and supportive services for individuals and their families living with HIV/AIDS.

ESG funds in the amount of \$284,467 were made available in PY2020 of which \$186,957.90 was expended. These funds went towards homeless prevention, homeless shelter operations, rapid re-housing projects, HMIS data collection and admin of the program.

All unused PY2020 funding will be reprogrammed in accordance with the city's policy and procedures and HUD guidelines.

### Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
LOW MODERATE INCOME AREAS	100	100	All funds were allocated for Low/Mod income areas.

**Table 4 – Identify the geographic distribution and location of investments**

## **Narrative**

The geographic target areas of the City continue to be the low/moderate-income census tracts throughout Bridgeport, especially those identified with the highest rates of poverty and crime, the poorest school performance ratings, and poorest housing characteristics as identified by the University of Connecticut's, Connecticut Center for Economic Analysis (CCEA) study. These neighborhoods with the highest concentrations of economically distressed families and minority populations are: Boston Avenue/Mill Hill; Downtown; East End; East Side; Enterprise Zone; the Hollow, South End and West Side/West End.

The City also provides lead prevention and remediation to reduce lead-based paint hazards citywide. These services are provided in partnership with the City of Bridgeport Health Department Lead Program.

As the regional administrator for HOPWA, these funds were targeted to individuals and their families with HIV/AIDS throughout Fairfield County. HOPWA funding was used to support six sponsor organizations that provide housing and case management for this special need group. These sponsors were: Recovery Network of Programs, Chemical Abuse Agency Services, Inspirica, Mid Fairfield AIDS Project, APEX Community Care and Catholic Charities.

## Leveraging

**Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.**

Activities funded with CDBG, HOME, HOPWA and ESG allocations continue to leverage private, state and local resources. Most organizations continue to and must depend on private, state and local funding to operate in addition to entitlement funds. The overwhelming request for entitlement funds make it impossible for any activity to be funded 100%, due to limited funding. CDBG funding continues to be used to close gaps or enhance an activity.

### Publicly owned land/property located used to address the needs in Bridgeport

The City, acting through its Office of Planning and Economic Development, works to transfer City-owned parcels - where/when appropriate - to developers and/or property abutters looking to provide economic development, neighborhood revitalization and affordable housing and or neighborhood stabilization opportunities for Bridgeport residents. Decisions are made on a project-by-project basis and will occasionally incorporate HOME/CDBG funds to leverage additional investment.

### HOME Match Report

There were no HOME activities in PY2020, therefore there is no match report. There were also no funds carried over from PY2019. Further, HOME Match was waived for PY2020.

<b>Fiscal Year Summary – HOME Match</b>	
1. Excess match from prior Federal fiscal year	0
2. Match contributed during current Federal fiscal year	0
3. Total match available for current Federal fiscal year (Line 1 plus Line 2)	0
4. Match liability for current Federal fiscal year	0
5. Excess match carried over to next Federal fiscal year (Line 3 minus Line 4)	0

**Table 5 – Fiscal Year Summary - HOME Match Report**

Match Contribution for the Federal Fiscal Year								
Project No. or Other ID	Date of Contribution	Cash (non-Federal sources)	Foregone Taxes, Fees, Charges	Appraised Land/Real Property	Required Infrastructure	Site Preparation, Construction Materials, Donated labor	Bond Financing	Total Match

Table 6 – Match Contribution for the Federal Fiscal Year

**HOME MBE/WBE report**

Program Income – Enter the program amounts for the reporting period				
Balance on hand at beginning of reporting period \$	Amount received during reporting period \$	Total amount expended during reporting period \$	Amount expended for TBRA \$	Balance on hand at end of reporting period \$
0	0	0	0	0

Table 7 – Program Income

<b>Minority Business Enterprises and Women Business Enterprises – Indicate the number and dollar value of contracts for HOME projects completed during the reporting period</b>						
	Total	Minority Business Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
<b>Contracts</b>						
Dollar Amount	0	0	0	0	0	0
Number	0	0	0	0	0	0
<b>Sub-Contracts</b>						
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0
	Total	Women Business Enterprises	Male			
<b>Contracts</b>						
Dollar Amount	0	0	0			
Number	0	0	0			
<b>Sub-Contracts</b>						
Number	0	0	0			
Dollar Amount	0	0	0			

**Table 8 - Minority Business and Women Business Enterprises**

<b>Minority Owners of Rental Property – Indicate the number of HOME assisted rental property owners and the total amount of HOME funds in these rental properties assisted</b>						
	Total	Minority Property Owners				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0

**Table 9 – Minority Owners of Rental Property**

<b>Relocation and Real Property Acquisition</b> – Indicate the number of persons displaced, the cost of relocation payments, the number of parcels acquired, and the cost of acquisition						
Parcels Acquired		0		0		
Businesses Displaced		0		0		
Nonprofit Organizations Displaced		0		0		
Households Temporarily Relocated, not Displaced		0		0		
Households Displaced	Total	Minority Property Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Cost	0	0	0	0	0	0

**Table 10 – Relocation and Real Property Acquisition**

DRAFT

## CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	50	0
Number of Non-Homeless households to be provided affordable housing units	27	0
Number of Special-Needs households to be provided affordable housing units	150	0
<b>Total</b>	<b>227</b>	<b>0</b>

Table 11 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	200	0
Number of households supported through The Production of New Units	7	0
Number of households supported through Rehab of Existing Units	20	0
Number of households supported through Acquisition of Existing Units	0	0
<b>Total</b>	<b>227</b>	<b>0</b>

Table 12 – Number of Households Supported

**Discuss the difference between goals and outcomes and problems encountered in meeting these goals.**

**Table 1:** The City CDBG program assisted a total of 76 LMI non-homeless households through subsistence payments to prevent utility shut-off, owner-occupied housing rehab, lead remediation activities and acquisition of property for the purpose of affordable housing rehab and development.

Three households were assisted with rapid rehousing activities through the ESG program. Rapid rehousing activities were severely hindered by the pandemic and the City anticipates these activities will return to more normal circumstances in upcoming program years.

There were 88 households assisted with a housing subsidy through the HOPWA program.

While there were no new HOME projects in the program year, there were activities initially started in previous years that were completed. These were for non-homeless households. This included 20 rental units completed (10 new and 10 rehab) and 1 homeowner unit constructed.

**Table 2:** The City with CDBG was able to support 16 LMI households with subsistence payments to prevent utility shut-off. The Residential Rehab Program was also able to assist 10 LMI households with housing rehab activities to maintain housing conditions. The City with CDBG and the help of a Lead Remediation grant assisted 49 LMI households with lead remediation and abatement activities. Finally, there was an acquisition for the purpose of affordable housing rehab and development to benefit one LMI household.

Three households were assisted with rapid rehousing activities through the ESG program. Rapid rehousing activities were severely hindered by the pandemic and the City anticipates these activities will return to more normal circumstances in upcoming program years.

Through the HOPWA program there were 88 households assisted with TBRA rental assistance or other permanent or transitional housing placements.

There were no new HOME projects in the program year due to COVID-19

**Discuss how these outcomes will impact future annual action plans.**

The City will analyze and take into consideration the overall outcomes of the current ConPlan, including the PY2020 outcomes, during the upcoming 2020-2024 ConPlan development phase. Further, PY 2020 outcomes were greatly affected by COVID-19. While the City continues to recognize the high need for affordable housing programs in Bridgeport, the City will also determine the needs of the community through citizen participation.

**Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.**

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	0	0
Low-income	0	0
Moderate-income	0	0
<b>Total</b>	<b>0</b>	<b>0</b>

**Table 13 – Number of Households Served**



## **Narrative Information**

Data in the table above are households reporting income from CDBG and HOME programs.

There were no new projects in PY 2020 for HOME due to COVID-19.

The City assisted a total of 76 LMI households with housing activities in PY2020. These projects were the Utility Shut-Off Protection program, Homeowner Housing Rehab program, Lead Remediation program and one acquisition project with Habitat for Humanity.

For the Utility Shut-Off Protection program there were 16 households assisted. The income categories reported were 5 extremely low-income and 11 low-income. This program was available for homeowners and renters.

In the Homeowner Rehab program, all the households were low-income and owner-occupied. For Lead Remediation all the households were low-income with 36 owner-occupied and 13 renter-occupied. The acquisition for the purpose of rehab and development of affordable housing was for one low-income owner-occupied household.

Worst case needs are extremely low-income households that are at imminent risk of homelessness and are in need of affordable housing or emergency assistance. The City assisted 5 extremely low-income households with the Utility Shut-Off Protection program to help these families avoid homelessness. Homeless persons assisted were 3 households with rapid-rehousing services. Through the HOPWA program there were 88 households assisted with TBRA rental assistance or other permanent or transitional housing placements. These were not recorded in the income table above.

There were no households with a disability that were reported to have been assisted however if the City identifies a household with a disability in need of affordable housing, it will work to accommodate and provide accessibility for the household.

## **CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)**

**Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:**

### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

As the Regional Administrator of the HOPWA and ESG Funds, the Office HCD has made working with the COC a priority in order to understand and provide for the needs of the chronically homeless, homeless and those in jeopardy of becoming homeless. The HOPWA/ESG program manager meets monthly with COC representatives to discuss the ongoing working relationship and trends that may affect program policy.

Activities and Services continue to take precedence in funding options to those agencies and organizations that focus on and help address the needs of the homeless and other special needs populations. Overall, these services address the high priority of reducing homelessness and the threat of becoming homeless. The funding allocations continue to alleviate homelessness and the risks of becoming homeless, include Emergency Shelter Grant funds which provide stability to those that are transitioning from a shelter to their own apartment; energy assistance; meals; food staples; and counseling.

With guidance received from the Continuum of Care/Opening Doors Fairfield County, the City allocated its non-administrative PY2020 ESG funds to rapid rehousing, eligible street outreach, emergency shelter and HMIS activities.

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

To address emergency and transitional housing in Bridgeport, the City and COC partners are committed to:

- Providing transitional housing for pregnant teens, women and children of domestic violence; social services to homeless households and / or preventing at risk households from becoming homeless; rental assistance, security deposits and foreclosure prevention assistance for households that have received an eviction notice or to transition from shelter to permanent housing.
  
- Providing funds to rapidly rehouse individuals and families experiencing a housing crisis in efforts to shorten the duration of shelter occupancy and to support transition into permanent housing; providing the housing relocation, stabilization and diversion support services and/or rental assistance necessary to prevent individuals and families from moving into an emergency shelter; providing assistance to the only family shelter in Bridgeport to cover costs of fuel costs and provide funding for operational support services; providing funding to support the local Homeless Management Information

System (HMIS).

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs**

The City will continue to work with partners to explore and support improvement. Housing and support services will be coordinated and accessible for those being discharged from hospitals, prisons, and residential care facilities, eliminating the need for discharge into shelters and homelessness. The following are the specific measures and actions now in place:

Measures:

Implementation of zero tolerance policy by all local institutions for discharge into homeless shelter or homelessness. Reduction in number of individuals and families entering homeless service system who self-disclose a hospital, residential healthcare facility, or prison as last address. Implementation of effective prioritization processes to prioritize the most vulnerable households for housing and services resources via the use of standardized assessment tools and criteria.

Actions:

Add standards of service for discharge planning to system-wide standards for caregivers who serve the homeless in institutions. Local coordinated access and statewide 211 system assists in the identification and system-wide coordination in assisting the homeless and at-risk population. Established additional supportive housing units for youth aging out of foster care system to be funded through a collaboration funded by the CT Department of Children and Families. Created coordinated access network navigators, housing specialist position to work in hospitals, prisons and courts. Established pilot project to provide supportive services to inmates at risk of homelessness utilizing funding from the Department of Corrections.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Below are the actions to help homeless persons' transition to permanent housing and independent

living through the Continuum of Care:

- Supportive housing programs that provide housing units and congregate living units which include supportive services.
- Shelter Plus Care Programs provide grants for rental assistance for homeless individuals, families and persons with disabilities through many components, such as: Tenant, Sponsor, and Single Room Occupancy (SRO) rental assistance
- Single Room Occupancy provides rental assistance to homeless individuals in connection with moderate rehabilitation in SRO units.
- The Housing Opportunities for Persons with AIDS (HOPWA) provides individuals, families and the disabled with permanent housing with supportive services that have been diagnosed with HIV/AIDS.

DRAFT

## **CR-30 - Public Housing 91.220(h); 91.320(j)**

### **Actions taken to address the needs of public housing**

The City refers to the Housing Authority of the City of Bridgeport, d/b/a/ Park City Communities (PCC) to address the needs of public housing in Bridgeport. PCC works cooperatively with the community, public and private partners to provide quality housing opportunities and to promote and/or secure supportive services for eligible persons with limited incomes, through a variety of federal, state, local and private resources. The City is working to resume its partnership with the housing authority and encourages PCC to create CDBG eligible programs that encourage and empower residents.

PCC will be directing its' efforts to maximizing the number of affordable units available to the Agency and increasing the number of affordable housing units by (1) Leveraging affordable housing resources in the community through the creation of mixed-finance housing; (2) Applying for additional Housing Choice Vouchers should they become available and (3) Pursuing housing resources other than public housing or HCV tenant-based assistance.

### **Actions taken to encourage public housing residents to become more involved in management and participate in homeownership**

The PCC will pursue homeownership opportunities for residents through the continued leverage of partnerships with public and private enterprises. The components of this strategy were developed in consultation with the Resident Advisory Board (RAB) and other public/private for profit and non-profit housing agencies and reflect the mission of the PCC in utilizing all available resources as efficiently as possible to accomplish its overall goals and objectives which include self-sustainability and independent living for its residents.

### **Actions taken to provide assistance to troubled PHAs**

PCC has been designated and continues to be a troubled authority. The housing authority did not make application for CDBG funding this program year, however the City encourages PCC to create CDBG eligible programs that support and improve the quality of life of public housing residents.

## **CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)**

**Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)**

Through the City's, Office of Planning and Economic Development, and departments under its oversight (Housing and Community Development, Zoning, Building and Land Use and Construction Review), the Department of Housing and Community Development (HCD) provides comment and testimony to the City Council to adapt public policies that facilitate a supportive environment that will provide incentives to further the needed development of affordable housing. Discussions to streamline permitting processes that will reduce administrative overhead and provide mutually beneficial tax abatement incentives that will not burden the city residents are continuous.

The City continues its work that cultivates relationships with developers and non-profits like Habitat for Humanity to transfer vacant and/or blighted City-owned properties for the development of affordable homeowner housing units. In addition, the City continues to meet one-one-one with developers interested in the development of affordable and supportive housing. HOME funds are used as leverage and incentive.

### **Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)**

The greatest obstacle to meeting underserved needs in the City of Bridgeport continues to be the availability of funding, both through HUD entitlement programs and other public/private sources. The City has changed its policy related to the allocation of HOME Funds. All HOME funds awarded to developers for a project will be a debt/loan that must be repaid. The program income will allow the city to have additional funding in future years; to continue development of new and affordable housing.

HOME funds have leveraged investor capital to increase the number of affordable units citywide. The City will continue to transfer/sell vacant and/or blighted City-owned properties for the development of affordable homeowner occupied units. In PY2020, the City transferred one property for this purpose to Habitat for Humanity.

### **Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)**

During PY2020, CDBG Housing funds were again used to support the City's Department of Health and Social Services meet matching requirements for the successful application and submission of lead remediation grant. The Lead Remediation grant represented \$3.0 million in lead abatement funding to be used throughout the City. The Lead Grant award will help to remediate homes where families with children 6 years or under resided and were tested positive for lead. In PY2020 the City assisted 49 LMI households with lead remediation activities.

### **Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)**

The activities in this CAPER work to directly reduce the number of poverty-level families in Bridgeport. City funded public services agencies continue to provide vital service activities with positive results that have significant impact in the communities they serve. The organizations include citywide youth services, nourishment and food distribution services, emergency utility payment services and senior center programs. Each respectively use CDBG funds to offer LMI Bridgeport citizens services such as access to develop relevant job skills and workplace capabilities, encourage secondary education, emergency financial assistance, improve life skills, provide nutritional awareness and a variety of other vital services.

Project Main Street is a community development initiative that serves LMI residents and focuses on improving blighted properties and activating empty storefronts in downtown Bridgeport. This project provides microbusiness development services, empowers LMI individuals and creatives to be involved in the local economy.

The City continued to make progress in leveraging HUD entitlement funds to add additional affordable units and assist with emergency repairs for owner occupied housing. Housing cost burdens have been identified as a serious impediment to a family's ability to escape poverty, the construction and rehabilitation of housing units are important components to escaping poverty. The city provides funding assistance to rehabilitate homes and assist first time homebuyers through acquisition of properties for the purpose of affordable housing.

### **Actions taken to develop institutional structure. 91.220(k); 91.320(j)**

The office of Housing and Community Development administers the all HUD Community and Planning Development programs (CPD), awarded to the city, including HOME, CDBG, HOPWA and ESG. During the Consolidated Planning period, the office has worked under two administrations and four biennial City Council changes. In 2015, the City of Bridgeport had a change in administration and with that change, there were many programs and staffing changes in HCD. After 18 months of a strategic restructuring and support from the HUD Hartford Field Office, the HCD Office is fully staffed, trained and actively administering, successfully, all HUD programs in accordance with required federal rules and regulations.

### **Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)**

As the lead office charged with managing and administering HUD entitlement funds used to support housing and social services in Bridgeport, the Office of Housing and Community Development took steps in PY2020 to better enhance coordination and communication with recipients.

- Efforts were made to provide consistent site visits, technical assistance and monitoring.

- Reviewing, updating and revising program materials to reflect HUD program changes and updates.
- Better communication and involvement by the Citizen's Union
- Identifying gaps in programs that might lead to miscommunication and/or failure to remain in compliance.
- Identify training opportunities for staff and funded recipients

The Bridgeport Housing Authority (Park City Communities) is now under the oversight of HUD. The city's plan and MOU to jointly submit an AFFH plan approved by HUD however, the submission of a joint AFFH has been put on hold indefinitely by HUD. The city will continue to investigate ways in which we can work with Park City to ensure programs, services, clean, decent, affordable housing, for those in need.

**Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)**

The City continues to address fair housing issues on a case-by-case basis in Bridgeport. The City HCD staff remains in contact with the Center for Fair Housing. In past years' issues related to fair housing were outsourced to local non-profits; the City is now the first point of contact for people facing discrimination or other fair housing-related issues. A liaison for fair housing has been identified and will continue to be available to residents, working to eliminate the unfair treatment of individuals as it relates to fair housing and ensure that residents have equitable access to affordable, clean and safe housing of their choice.



## **CR-40 - Monitoring 91.220 and 91.230**

**Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

The City of Bridgeport implements the following procedures to monitor all of its federal activities, programs, and projects and to ensure long-term compliance with applicable program requirements and comprehensive planning. The City ensures that the CDBG, ESG, HOME and HOPWA Programs are carried out efficiently, effectively, and in compliance with applicable laws and regulations.

The Department of Housing and Community Development (HCD) has developed procedures to ensure that approved projects will meet the purpose of the Consolidated Plan and that available funds will be distributed in a timely manner. Monitoring will include programs operated directly by the City and those carried out by any sub-recipients. The Sub-recipient Agreement is the contractual document between the City and the sub-recipient, which specifies the activities that are to be completed and the conditions which must be met, including compliance with the applicable laws and regulations. This agreement is the basis for monitoring all sub-recipients.

All monitoring provisions will include:

- Review and update all program policy and procedures
- Establish a program management plan for each program (CDBG, HOPWA, ESG, HOME)
- Conduct weekly staff meetings and collect weekly progress reports
- Ensure the timely and complete submission of quarterly reports
- Bi-annual on-site, monitoring visits to all fund recipients
- TA provided immediately to all recipients that fail to submit timely reports or meet quarterly goals
- Ensure quarterly report forms are clear and provide accurate data that is required in IDIS
- Ensure all recipients are submitting and following approved Program Management Plans (PMP)
- Ensure all recipients are spending within approved budget guidelines (Quarterly budget review)
- Ensure program data/accomplishments are entered into IDIS on a quarterly basis

## **Citizen Participation Plan 91.105(d); 91.115(d)**

**Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.**

DRAFT

## **CR-45 - CDBG 91.520(c)**

**Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**

There were no changes made to the original Consolidated Plan goals and objectives, and the City continues to prioritize affordable housing development and residential rehab, public services and public infrastructure and facilities improvements. Unfortunately, due to COVID-19 the City was not able to achieve all its goals in PY2020, however addressing these needs remain a high priority for the City of Bridgeport HCD. While there were no changes to the original goals, the City did substantially amend its PY2019 Annual Action Plan to add assistance to residents affected by the COVID-19 pandemic.

In response to the COVID-19 pandemic, the federal CARES act was signed into law to assist communities in their efforts to prevent, prepare for and respond to the coronavirus. Federal funds were awarded in three rounds, of which the City as a CDBG-CV recipient was awarded funds in Round 1 and Round 3 of the grant allocations. The City amended its 2019 Annual Action Plan to include CDBG-CV funds to address the needs of Bridgeport's LMI residents affected by the pandemic. CDBG-CV funds were to support public services and small businesses affected negatively by the pandemic.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

No

**[BEDI grantees] Describe accomplishments and program outcomes during the last year.**

## **CR-50 - HOME 91.520(d)**

**Include the results of on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations**

Please list those projects that should have been inspected on-site this program year based upon the schedule in §92.504(d). Indicate which of these were inspected and a summary of issues that were detected during the inspection. For those that were not inspected, please indicate the reason and how you will remedy the situation.

Please list those projects that should have been inspected on-site this program year based upon the schedule in §92.504(d). Indicate which of these were inspected and a summary of issues that were detected during the inspection. For those that were not inspected, please indicate the reason and how you will remedy the situation.

In PY 2020, there were no active HOME projects. There were also no HOME inspections in the program year. Due to COVID-19, there HQS HOME inspections were waived.

**Provide an assessment of the jurisdiction's affirmative marketing actions for HOME units. 92.351(b)**

There were no active HOME Projects in PY 2020 and no affirmative marketing plan.

**Refer to IDIS reports to describe the amount and use of program income for projects, including the number of projects and owner and tenant characteristics**

According to the PR-09, in PY 2020 the City did not receive or expend any program income.

**Describe other actions taken to foster and maintain affordable housing. 91.220(k) (STATES ONLY: Including the coordination of LIHTC with the development of affordable housing). 91.320(j)**

N/A

## CR-55 - HOPWA 91.520(e)

### Identify the number of individuals assisted and the types of assistance provided

Table for report on the one-year goals for the number of households provided housing through the use of HOPWA activities for: short-term rent, mortgage, and utility assistance payments to prevent homelessness of the individual or family; tenant-based rental assistance; and units provided in housing facilities developed, leased, or operated with HOPWA funds.

Number of Households Served Through:	One-year Goal	Actual
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	90	0
Tenant-based rental assistance	120	46
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	30	23
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	0	12

Table 14 – HOPWA Number of Households Served

### Narrative

During PY2020 HOPWA sponsors funded through the City assisted households with HIV/AIDS with housing subsidy assistance and supportive services. These HOPWA sponsors were Recovery Network of Programs, Chemical Abuse Agency Services, Inspirica, Mid Fairfield AIDS Project, APEX Community Care and Catholic Charities. The City of Bridgeport was the regional administrator for HOPWA funds. Funding was used for supportive services, tenant based rental assistance, permanent and transitional housing, administrative costs and facilities-based operations.

A total of 88 households with HIV/AIDS were assisted with HOPWA Housing Subsidy Assistance. There were 46 households assisted with tenant-based rental assistance (TBRA), 23 households assisted with transitional/ short-term facilities and 12 households with permanent housing placements.

There were also 105 households with HIV/AIDS that were provided non-housing related supportive services that included case management, employment assistance, job training, life skills management and other social services. These supportive services were provided by project sponsors and were not included in the totals for housing subsidy assistance above.

# CR-60 - ESG 91.520(g) (ESG Recipients only)

## ESG Supplement to the CAPER in *e-snaps*

### For Paperwork Reduction Act

#### 1. Recipient Information—All Recipients Complete

##### Basic Grant Information

Recipient Name	BRIDGEPORT
Organizational DUNS Number	075404137
EIN/TIN Number	066001865
Identify the Field Office	HARTFORD
Identify CoC(s) in which the recipient or subrecipient(s) will provide ESG assistance	Bridgeport/Stratford/Fairfield CoC

##### ESG Contact Name

Prefix	Mr
First Name	Thomas
Middle Name	0
Last Name	Gill
Suffix	0
Title	Director of OPED

##### ESG Contact Address

Street Address 1	999 Broad Street
Street Address 2	0
City	Bridgeport
State	CT
ZIP Code	-
Phone Number	2035767221
Extension	0
Fax Number	0
Email Address	thomas.gill@bridgeportct.gov

##### ESG Secondary Contact

Prefix	Ms
First Name	Milta
Last Name	Feliciano
Suffix	0
Title	Program Manager
Phone Number	2035768139
Extension	0

**Email Address**

milta.feliciano@bridgeportct.gov

**2. Reporting Period—All Recipients Complete**

**Program Year Start Date** 07/01/2020

**Program Year End Date** 06/30/2021

**3a. Subrecipient Form – Complete one form for each subrecipient**

**Subrecipient or Contractor Name:** United Way of Coastal Fairfield County

**City:** Bridgeport

**State:** CT

**Zip Code:** 06604, 4921

**DUNS Number:** 086447088

**Is subrecipient a victim services provider:** N

**Subrecipient Organization Type:** Other Non-Profit Organization

**ESG Subgrant or Contract Award Amount:** 76131.97

**Subrecipient or Contractor Name:** New Reach, Inc.

**City:** Bridgeport

**State:** CT

**Zip Code:** 06604, 3503

**DUNS Number:** 223037451

**Is subrecipient a victim services provider:** N

**Subrecipient Organization Type:** Other Non-Profit Organization

**ESG Subgrant or Contract Award Amount:** 12000

**Subrecipient or Contractor Name:** COB: Department of Social Services

**City:** Bridgeport

**State:** CT

**Zip Code:** 06608, 2335

**DUNS Number:** 066001865

**Is subrecipient a victim services provider:** N

**Subrecipient Organization Type:** Other Non-Profit Organization

**ESG Subgrant or Contract Award Amount:** 40000

**Subrecipient or Contractor Name:** Central CT Coast YMCA - Alpha Community Services

**City:** Bridgeport

**State:** CT

**Zip Code:** 06605, 1717

**DUNS Number:** 060003142

**Is subrecipient a victim services provider:** N

**Subrecipient Organization Type:** Other Non-Profit Organization

**ESG Subgrant or Contract Award Amount:** 50000

**Subrecipient or Contractor Name:** Supportive Housing Works, Inc.

**City:** Bridgeport

**State:** CT

**Zip Code:** 06604, 4921

**DUNS Number:** 013413566

**Is subrecipient a victim services provider:** N

**Subrecipient Organization Type:** Other Non-Profit Organization

**ESG Subgrant or Contract Award Amount:** 30000

**Subrecipient or Contractor Name:** Alliance for Community Empowerment, Inc.

**City:** Bridgeport

**State:** CT

**Zip Code:** 06604, 3400

**DUNS Number:** 075417661

**Is subrecipient a victim services provider:** N

**Subrecipient Organization Type:** Other Non-Profit Organization

**ESG Subgrant or Contract Award Amount:** 30000



## CR-65 - Persons Assisted

### 4. Persons Served

#### 4a. Complete for Homelessness Prevention Activities

Number of Persons in Households	Total
Adults	0
Children	0
Don't Know/Refused/Other	0
Missing Information	0
<b>Total</b>	<b>0</b>

Table 16 – Household Information for Homeless Prevention Activities

#### 4b. Complete for Rapid Re-Housing Activities

Number of Persons in Households	Total
Adults	0
Children	0
Don't Know/Refused/Other	0
Missing Information	0
<b>Total</b>	<b>0</b>

Table 17 – Household Information for Rapid Re-Housing Activities

#### 4c. Complete for Shelter

Number of Persons in Households	Total
Adults	0
Children	0
Don't Know/Refused/Other	0
Missing Information	0
<b>Total</b>	<b>0</b>

Table 18 – Shelter Information

DRAFT

#### 4d. Street Outreach

Number of Persons in Households	Total
Adults	0
Children	0
Don't Know/Refused/Other	0
Missing Information	0
<b>Total</b>	<b>0</b>

Table 19 – Household Information for Street Outreach

#### 4e. Totals for all Persons Served with ESG

Number of Persons in Households	Total
Adults	0
Children	0
Don't Know/Refused/Other	0
Missing Information	0
<b>Total</b>	<b>0</b>

Table 20 – Household Information for Persons Served with ESG

#### 5. Gender—Complete for All Activities

	Total
Male	0
Female	0
Transgender	0
Don't Know/Refused/Other	0
Missing Information	0
<b>Total</b>	<b>0</b>

Table 21 – Gender Information

**6. Age—Complete for All Activities**

	<b>Total</b>
Under 18	0
18-24	0
25 and over	0
Don't Know/Refused/Other	0
Missing Information	0
<b>Total</b>	<b>0</b>

**Table 22 – Age Information**

**7. Special Populations Served—Complete for All Activities**

**Number of Persons in Households**

Subpopulation	Total	Total Persons Served – Prevention	Total Persons Served – RRH	Total Persons Served in Emergency Shelters
Veterans	0	0	0	0
Victims of Domestic Violence	0	0	0	0
Elderly	0	0	0	0
HIV/AIDS	0	0	0	0
Chronically Homeless	0	0	0	0
<b>Persons with Disabilities:</b>				
Severely Mentally Ill	0	0	0	0
Chronic Substance Abuse	0	0	0	0
Other Disability	0	0	0	0
Total (Unduplicated if possible)	0	0	0	0

**Table 23 – Special Population Served**

**CR-70 – ESG 91.520(g) - Assistance Provided and Outcomes**

**10. Shelter Utilization**

Number of New Units - Rehabbed	0
Number of New Units - Conversion	0
Total Number of bed-nights available	0
Total Number of bed-nights provided	0
Capacity Utilization	0.00%

**Table 24 – Shelter Capacity**

**11. Project Outcomes Data measured under the performance standards developed in consultation with the CoC(s)**

DRAFT

## CR-75 – Expenditures

### 11. Expenditures

#### 11a. ESG Expenditures for Homelessness Prevention

	Dollar Amount of Expenditures in Program Year		
	2018	2019	2020
Expenditures for Rental Assistance	0	0	0
Expenditures for Housing Relocation and Stabilization Services - Financial Assistance	0	0	0
Expenditures for Housing Relocation & Stabilization Services - Services	0	0	0
Expenditures for Homeless Prevention under Emergency Shelter Grants Program	0	0	0
<b>Subtotal Homelessness Prevention</b>	<b>0</b>	<b>0</b>	<b>0</b>

Table 25 – ESG Expenditures for Homelessness Prevention

#### 11b. ESG Expenditures for Rapid Re-Housing

	Dollar Amount of Expenditures in Program Year		
	2018	2019	2020
Expenditures for Rental Assistance	0	0	0
Expenditures for Housing Relocation and Stabilization Services - Financial Assistance	0	0	0
Expenditures for Housing Relocation & Stabilization Services - Services	0	0	0
Expenditures for Homeless Assistance under Emergency Shelter Grants Program	0	0	0
<b>Subtotal Rapid Re-Housing</b>	<b>0</b>	<b>0</b>	<b>0</b>

Table 26 – ESG Expenditures for Rapid Re-Housing

#### 11c. ESG Expenditures for Emergency Shelter

	Dollar Amount of Expenditures in Program Year		
	2018	2019	2020
Essential Services	0	0	0
Operations	0	0	0
Renovation	0	0	0

Major Rehab	0	0	0
Conversion	0	0	0
<b>Subtotal</b>	<b>0</b>	<b>0</b>	<b>0</b>

**Table 27 – ESG Expenditures for Emergency Shelter**

**11d. Other Grant Expenditures**

	Dollar Amount of Expenditures in Program Year		
	2018	2019	2020
Street Outreach	0	0	0
HMIS	0	0	0
Administration	0	0	0

**Table 28 - Other Grant Expenditures**

**11e. Total ESG Grant Funds**

Total ESG Funds Expended	2018	2019	2020
	0	0	0

**Table 29 - Total ESG Funds Expended**

**11f. Match Source**

	2018	2019	2020
Other Non-ESG HUD Funds	0	0	0
Other Federal Funds	0	0	0
State Government	0	0	0
Local Government	0	0	0
Private Funds	0	0	0

Other	0	0	0
Fees	0	0	0
Program Income	0	0	0
<b>Total Match Amount</b>	<b>0</b>	<b>0</b>	<b>0</b>

**Table 30 - Other Funds Expended on Eligible ESG Activities**

**11g. Total**

<b>Total Amount of Funds Expended on ESG Activities</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>
	0	0	0

**Table 31 - Total Amount of Funds Expended on ESG Activities**